# **COMMUNITY DEVELOPMENT**



# Planning & Community Development

### **MISSION STATEMENT**

The Department of Planning and Community Development provides vision, direction, services, and coordination for the citizens of Norfolk, the City Council, and the City Administration by:

- Designing attractive and livable neighborhoods
- Motivating and supporting the City's Housing Initiative
- Organizing and administering the Community Development Block Grant Program

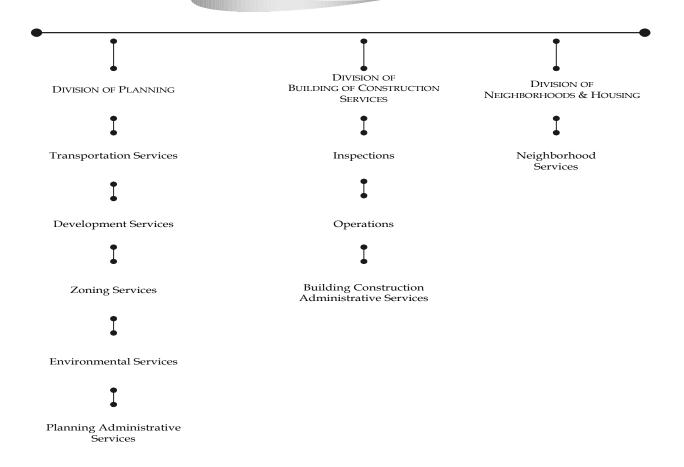
- Encouraging sound economic development
- Providing an efficient transportation system
- Protecting and enhancing the natural environment
- Achieving high quality and well designed new buildings and spaces
- Ensuring the safety of new and renovated buildings and their support systems

### DEPARTMENT OVERVIEW

The Department of Planning and Community Development produces and maintains the General Plan that includes policy guidance on transportation, economic development and neighborhood planning, land use/zoning, and the location of public facilities. The department makes recommendations on community design issues and policies, neighborhood preservation, and land use planning.

The division of Building Construction Services provides permitting and inspection services for the City and enforcement of the Virginia Uniform Statewide Building Code for new construction, repairs, renovations and installation. The division also issues licenses to proceed, and inspects for permit-regulated work within the trade disciplines of building, plumbing, mechanical and electrical.

# DIRECTOR OF CITY PLANNING & COMMUNITY DEVELOPMENT



# **BUDGET HIGHLIGHTS**

- The total budget for the Department of Planning and Community Development is \$4,217,400; the \$448,100 increase includes approximately \$325,450 attributable to the increase in required contributions to the City's retirement system. Other increases include the following: office equipment (\$8,000), traveling expense (\$500), advertising (\$1,400) and printing (\$3,900).
- Establishment of the "Home by Home Design Center" as a centerpiece of the "Come Home Norfolk, Now" housing initiative.
- Conduct and complete studies to bolster neighborhoods vitality in the Southside community, East Ocean View, the Broad Creek Renaissance area, and the Greater Wards Corner Area.

### Update of the General Plan of Norfolk.

Facilitation of the continued achievement of development initiative by the City's educational institutions (Medical Center, Norfolk State University, Old Dominion University) and in developing areas such as Atlantic City/Fort Norfolk.

#### Impact of Position Reductions

The elimination of a vacant City Planning Technician position will have minimal impact on the core mission of the department.

## **KEY GOALS AND OBJECTIVES**

- Maintain and refine the Norfolk General Plan in terms of visioning, functional planning, neighborhood planning, design studies and plans, utilization of resources, coordination of supporting information, policy analyses and recommendations
- Coordinate input and decision-making regarding the Norfolk component of the long range Regional Transportation Plan including the development of recommended funding strategies for both major and local projects
- Assist with the completion of the environmental documentation of the Norfolk light rail transit system and the preliminary engineering program.
- Develop and implement housing and neighborhood enhancement initiatives, collaborate with public and private entities to establish a resource network and comprehensive delivery systems.

### PRIOR YEAR ACCOMPLISHMENTS

- Worked extensively on development issues and opportunities in concert with the other departments and City agencies such as the Norfolk Redevelopment Housing Authority.
- Managed the City's transit services program operated by Hampton Roads Transits (HRT). Assisted with policy development for the Norfolk component of the long-range regional transportation plan and associated program of project priorities and funding allocated.
- Facilitated development projects initiated by several of the City's educational institutions (the Medical Center, Norfolk State University, Old Dominion University); analyzed and made recommendations concerning the issuance of Development Certificates in the Downtown and Pedestrian Commercial Overlay zoning districts; managed the commercial corridor and business façade incentive programs.

| <b>Expenditure Summary</b>         |                  |                  |                  |                    |  |  |  |  |
|------------------------------------|------------------|------------------|------------------|--------------------|--|--|--|--|
|                                    | FY2001<br>ACTUAL | FY2002<br>ACTUAL | FY2003<br>BUDGET | FY2004<br>Approved |  |  |  |  |
| Personnel Services                 | 2,886,530        | 2,905,212        | 3,191,200        | 3,628,700          |  |  |  |  |
| Materials, Supplies and Repairs    | 98,529           | 93,426           | 127,500          | 137,900            |  |  |  |  |
| General Operations and Fixed Costs | 184,288          | 93,974           | 108,100          | 109,300            |  |  |  |  |
| Equipment                          | 3,032            | 23,217           | 2,500            | 10,500             |  |  |  |  |
| All- Purpose Appropriations        | 151              | 21,083           | 340,000          | 331,000            |  |  |  |  |
| Total                              | 3,172,530        | 3,136,912        | 3,769,300        | 4,217,400          |  |  |  |  |

| Progra  | ms & Se          | rvices             |                    |                        |
|---|------------------|--------------------|--------------------|------------------------|
|   | FY2002<br>ACTUAL | FY2003<br>APPROVED | FY2004<br>Approved | FULL-TIME<br>POSITIONS |
| DIRECTOR'S OFFICE   |                  |                    |                    |                        |
| Management, Administration and Operations   | 211,149          | 625,600            | 1,028,974          | 5                      |
| Provide leadership and guidance to all service areas.   |                  |                    |                    |                        |
| DIVISION OF PLANNING  |                  |                    |                    |                        |
| Transportation Services   | 80,380           | 79,500             | 76,180             | 1                      |
| Prepare analyses and recommendations pertaining to all transportation modes with emphasis on highway needs.   |                  |                    |                    |                        |
| Development Services  | 150,292          | 165,500            | 92,866             | 2                      |
| Provide analyses, staff support and coordination for planning and development initiatives.  |                  |                    |                    |                        |
| Zoning Services   | 624,036          | 571,700            | 371,958            | 7                      |
| Administer and enforce the Zoning Ordinance and land use regulations.   |                  |                    |                    |                        |
| <b>Environmental Services</b>   | 112,449          | 128,500            | 137,917            | 2                      |
| Provide land use assistance in areas of coastal resources. Ensure adherence to the Chesapeake Bay Preservation Act; administer erosion and control program; and analyze environmental issues. |                  |                    |                    |                        |
| Planning Administrative Services  | 202,108          | 207,700            | 178,740            | 4                      |
| Provide administrative support, document preparation and records retention for all services.  |                  |                    |                    |                        |
| DIVISION OF BUILDING CONSTRUCTION SERV  | ICES             |                    |                    |                        |
| Inspections   | 1,033,986        | 1,126,600          | 1,214,752          | 24                     |
| Inspect all permit-regulated work to ensure compliance with approved plans and the Virginia Uniform Statewide Building Code   |                  |                    |                    |                        |

| Programs & Services  |                  |                    |                    |                        |  |  |  |  |
|--|------------------|--------------------|--------------------|------------------------|--|--|--|--|
|  | FY2002<br>ACTUAL | FY2003<br>APPROVED | FY2004<br>Approved | FULL-TIME<br>POSITIONS |  |  |  |  |
| Operations   | 250,851          | 297,000            | 565,800            | 12                     |  |  |  |  |
| Accept permit applications and review construction documents for compliance with Uniform Statewide Building Code.  |                  |                    |                    |                        |  |  |  |  |
| Building Construction Administrative<br>Services   | 362,090          | 342,000            | 332,282            | 9                      |  |  |  |  |
| Provide administrative support, document preparation and records retention for all services.   |                  |                    |                    |                        |  |  |  |  |
| DIVISION OF NEIGHBORHOODS AND HOUSING  | G                |                    |                    |                        |  |  |  |  |
| Neighborhood Services  | 109,571          | 225,200            | 217,931            | 5                      |  |  |  |  |
| Provide comprehensive and neighborhood planning information and recommendations in the areas of overall community direction, design and policies, neighborhood preservation and improvement, housing, and land use policies. |                  |                    |                    |                        |  |  |  |  |
| Total  | 3,136,912        | 3,769,300          | 4,217,400          | 71                     |  |  |  |  |

# **Strategic Priority:**

### TACTICAL APPROACH:

To improve the overall aesthetic impression of the City of Norfolk, and guide new development in line with City policies

| PROGRAM INITIATIVES               | FY01  | FY02  | FY03  | FY04  | CHANGE |
|-----------------------------------|-------|-------|-------|-------|--------|
| Design Review Items               | 180   | 185   | 150   | 165   | 15     |
| ABC License                       | 55    | 60    | 50    | 55    | 5      |
| Zoning Appeal Planning Commission | 70    | 74    | 70    | 75    | 5      |
| Hearings                          | 156   | 165   | 160   | 175   | 15     |
| Building Plans Reviewed Detailed  | 1,320 | 1,400 | 1,450 | 1,660 | 210    |
| Counter                           | 4,600 | 5,000 | 3,650 | 4190  | 540    |

| Position Summary                  |           |         |         |                   |        |                   |
|-----------------------------------|-----------|---------|---------|-------------------|--------|-------------------|
| Position Title                    | Pay Grade | Minimum | Maximum | FY03<br>Positions | Change | FY04<br>Positions |
| Accounting Technician             | OPS07     | 23,318  | 37,280  | 1                 |        | 1                 |
| Administrative Assistant II       | MAP03     | 29,266  | 46,785  | 2                 |        | 2                 |
| Administrative Secretary          | OPS09     | 27,273  | 43,604  | 2                 |        | 2                 |
| Administrative Technician         | OPS08     | 25,206  | 40,295  | 2                 |        | 2                 |
| Assistant Director of Planning    | SRM08     | 57,605  | 101,385 | 2                 |        | 2                 |
| Business Manager                  | MAP08     | 39,572  | 63,258  | 1                 |        | 1                 |
| City Planner I                    | MAP06     | 34,994  | 55,943  | 2                 |        | 2                 |
| City Planner II                   | MAP08     | 39,572  | 63,258  | 6                 |        | 6                 |
| City Planning Manager             | SRM05     | 48,026  | 84,525  | 4                 |        | 4                 |
| City Planning Technician          | OPS10     | 29,537  | 47,217  | 2                 | -1     | 1                 |
| Code Official                     | SRM08     | 57,605  | 101,385 | 1                 |        | 1                 |
| Codes Enforcement Team Leader     | MAP08     | 39,572  | 63,258  | 5                 |        | 5                 |
| Codes Records & Research Manager  | MAP10     | 44,882  | 71,750  | 1                 |        | 1                 |
| Deputy Code Official              | MAP11     | 47,854  | 76,502  | 1                 |        | 1                 |
| Director of Planning              | EXE03     | 73,210  | 126,601 | 1                 |        | 1                 |
| Environmental Services Manager    | SRM07     | 54,140  | 95,286  | 1                 |        | 1                 |
| Information Management Supervisor | MAP08     | 39,572  | 63,258  | 2                 |        | 2                 |
| Permits Specialist                | OPS11     | 32,019  | 51,189  | 2                 |        | 2                 |
| Senior City Planning Technician   | OPS11     | 32,019  | 51,189  | 1                 |        | 1                 |
| Senior Codes Specialist           | OPS12     | 34,740  | 55,535  | 19                |        | 19                |
| Senior Permits Specialist         | OPS13     | 37,727  | 60,314  | 1                 |        | 1                 |
| Support Technician                | OPS06     | 21,591  | 34,515  | 7                 |        | 7                 |
| Zoning Enforcement Coordinator    | MAP09     | 42,127  | 67,349  | 1                 |        | 1                 |
| Zoning Enforcement Specialist II  | OPS11     | 32,019  | 51,189  | 3                 |        | 3                 |
| Zoning Enforcement Specialist III | OPS13     | 37,727  | 60,314  | 2                 |        | 2                 |
| Total                             |           |         |         | 72                | -1     | 71                |

# Development

### **MISSION STATEMENT**

The City of Norfolk's Department of Development strives to create wealth for the city with a customer driven approach that promotes wealth growth and wealth importation. It is wealth creation that will allow the Department of

Development to contribute positively to the City of Norfolk's status as a great place to live, work, learn, and play.

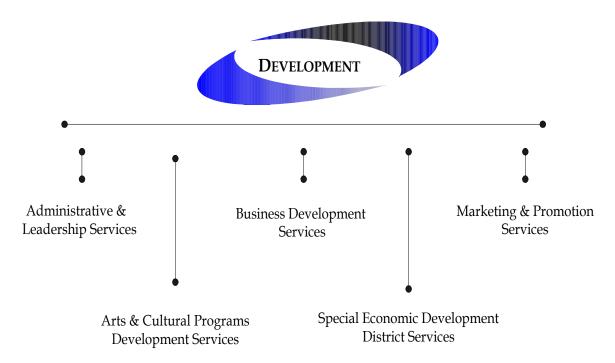
### **DEPARTMENT OVERVIEW**

The Department of Development focuses on the attraction, retention, and expansion of businesses in our City. The Department has adopted an industry specific approach to grow our existing business base, thereby increasing revenues for the City and creating new employment opportunities for our citizens.

Special District programs, such as the Empowerment Zone, Enterprise Zone, and HUB

Zone programs provide federal, state, and local incentives for new and existing businesses located in targeted areas throughout the City.

The Department also provides support to local cultural organizations to facilitate community outreach to enrich cultural amenities and enhance the quality of life for our citizens.



### **BUDGET HIGHLIGHTS**

- The total FY04 approved budget for the Department of Development is \$1,872,800. This net increase of \$280,100, over FY03 funds increases for salaries and benefits, as well as an adjustment for turnover. The budget incorporates four (4) positions added during FY03 costing \$153,220, provides for the city's retirement increases of \$98,052, and other minor increases were offset with a reduction of \$25,000 in travel.
- Public Relations Editorial strategy and support for publications such as Urban Land, Shopping Center Today, Restaurant Business, Retiree and others to promote how and why our high market ratings etc.
- Targeted Developer/properties Direct Marketing campaigns - strategy is to generate competitive proposals using trade magazine

- classified advertising, image ads, project binders.
- Small Business Expo Comprehensive guide to services/special assistance available to assist in creation and expansion of Norfolk businesses. "In the Zone" possible signage in districts, etc., attention to workforce development issues.
- Defense Contractors -identify and market to with HUB Zone info.
- Direct Mail postcard/poster campaign.
- Norfolk Arts Magazine support, Believers Campaign to go City-wide.
- Ford's 100<sup>th</sup> Anniversary, Vehicle Launch, celebration and press.
- Minority Business attraction, including a joint initiative with the City of Portsmouth.

## **KEY GOALS AND OBJECTIVES**

Work with the existing businesses, local business organizations, and neighborhood civic leagues to enhance the business and neighborhood commercial corridors.

Assisting local arts and cultural organizations that promote the arts throughout the community.

Continue to develop our Small, Minority, and Women - Owned Business Program.

Increase the tax base by attracting new businesses to our city that complement our existing industrial and business strengths and assisting existing businesses with their expansion needs.

Identify and facilitate land redevelopment opportunities.

### PRIOR YEAR ACCOMPLISHMENTS

- Addy Award for Believers Campaign.
- Expansions of \$43.28 million, 74,5000 sqft; 433 employment - Ford expanded by \$25 million; 250 other companies contributing include Marine Hydraulics, WR Systems, Metro Machine, Nash Finch, Alliance Technologies, Brickstone and Blackhawk Industries
- ULI Study for Atlantic City and Harbor's Edge Project Development

- Ocean View HarborWalk redevelopment of Delmar.
- Granby District continues to fill
- Housing Initiative
- Accolades of 2002 The Top Ten 2<sup>nd</sup> Best Commercial Market in U.S. - Moody's -- #1 Department Stores Sales - ICIS -- Number 1 in Hotel occupancy and ACR -- Number 1 Airport in passenger growth -- Top 10 places for expansion.

| <b>Expenditure Summary</b>         |                  |                  |                  |                    |  |  |  |  |
|------------------------------------|------------------|------------------|------------------|--------------------|--|--|--|--|
|                                    | FY2001<br>ACTUAL | FY2002<br>ACTUAL | FY2003<br>BUDGET | FY2004<br>Approved |  |  |  |  |
| Personnel Services                 | 948,349          | 1,053,441        | 1,006,800        | 1,327,500          |  |  |  |  |
| Materials, Supplies and Repairs    | 17,254           | 22,696           | 18,500           | 20,800             |  |  |  |  |
| General Operations and Fixed Costs | 636,928          | 631,338          | 567,400          | 524,500            |  |  |  |  |
| Equipment                          | 284,029          | 0                | 0                | 0                  |  |  |  |  |
| Total                              | 1,886,560        | 1,707,475        | 1,592,700        | 1,872,800          |  |  |  |  |

| Programs & Services   |                  |                    |                    |                        |  |  |  |  |
|---|------------------|--------------------|--------------------|------------------------|--|--|--|--|
|   | FY2002<br>ACTUAL | FY2003<br>APPROVED | FY2004<br>APPROVED | FULL-TIME<br>POSITIONS |  |  |  |  |
| ADMINISTRATIVE & LEADERSHIP SERVICES  | 776,068          | 638,000            | 783,700            | 8                      |  |  |  |  |
| Provide leadership, coordination and management of the economic development programs of the City of Norfolk                               |                  |                    |                    |                        |  |  |  |  |
| BUSINESS DEVELOPMENT SERVICES   | 459,311          | 464,000            | 605,900            | 9                      |  |  |  |  |
| Provide focused, sector-specific expertise for attracting new business development and assisting in the expansion of existing businesses. |                  |                    |                    |                        |  |  |  |  |
| ARTS & CULTURAL PROGRAMS DEVELOPMENT<br>SERVICES  | 58,488           | 52,800             | 62,200             | 1                      |  |  |  |  |
| Coordinate the City's arts and cultural development assistance programs, and liaison with City arts organizations.                        |                  |                    |                    |                        |  |  |  |  |
| SPECIAL ECONOMIC DEVELOPMENT DISTRICT<br>SERVICES   | 86,719           | 107,500            | 112,800            | 1                      |  |  |  |  |
| Condinate and administrative and dispated to the  |                  |                    |                    |                        |  |  |  |  |

Coordinate and administer work directed to the department to assist in the delivery of Empowerment Zone initiatives. Provide support as needed to the Enterprise Zone programs.

| Programs & Services   |                  |                    |                    |                        |  |  |  |  |  |
|---|------------------|--------------------|--------------------|------------------------|--|--|--|--|--|
|   | FY2002<br>ACTUAL | FY2003<br>APPROVED | FY2004<br>APPROVED | FULL-TIME<br>POSITIONS |  |  |  |  |  |
| MARKETING & PROMOTION SERVICES  | 326,889          | 330,400            | 308,200            | 1                      |  |  |  |  |  |
| Coordinate and implement marketing and advertising initiatives promoting the City as a business location. |                  |                    |                    |                        |  |  |  |  |  |
| Total   | 1,707,475        | 1,592,700          | 1,872,800          | 20                     |  |  |  |  |  |

# Strategic Priority: Economic Development, Community Building, Regional Partnerships

#### TACTICAL APPROACH:

Increase the City's economic base over the prior business tax base.

| PROGRAM INITIATIVES          | FY01  | FY02  | FY03  | FY04  | Change |
|------------------------------|-------|-------|-------|-------|--------|
| Businesses attracted to City | 30    | 30    | 32    | 30    | -2     |
| Business expansions in City  | 30    | 30    | 30    | 30    | 0      |
| Increase business tax base   | 3.00% | 2.70% | 2.70% | 3.00% | 0.30%  |

### TACTICAL APPROACH:

Increase the utilization of Norfolk's real estate

| PROGRAM INITIATIVES        | FY01  | FY02  | FY03  | FY04  | Change |
|----------------------------|-------|-------|-------|-------|--------|
| Expand commercial tax base | 3.00% | 2.70% | 2.70% | 3.00% | 0.30%  |

#### TACTICAL APPROACH:

Promote regional, national and international awareness of Norfolk's strategic advantage as a culture and business center of the southeastern coastal region

| PROGRAM INITIATIVES  | FY01 | FY02 | FY03 | FY04 | Change |
|--|------|------|------|------|--------|
| Technical assistance to arts organizations                     | 80   | 60   | 60   | 60   | 0      |
| Arts within reach average attendance                           | 70   | 80   | 80   | 80   | 0      |
| Sustain growth in major arts organizations' cumulative budgets | 7%   | 7%   | 7%   | 7%   | 0      |

| Position Summary   |              |         |         |                   |        |                   |
|--|--------------|---------|---------|-------------------|--------|-------------------|
| Position Title   | Pay<br>Grade | Minimum | Maximum | FY03<br>Positions | Change | FY04<br>Positions |
| Administrative Analyst                                     | MAP08        | 39,572  | 63,258  | 1                 |        | 1                 |
| Administrative Secretary                                   | OPS09        | 27,273  | 43,604  | 1                 |        | 1                 |
| Administrative Technician                                  | OPS08        | 25,206  | 40,295  | 2                 |        | 2                 |
| Arts Manager   | SRM03        | 42,844  | 75,405  | 1                 |        | 1                 |
| Assistant Director, Marketing                              | SRM06        | 50,955  | 89,681  | 1                 |        | 1                 |
| Assistant Director Development                             | SRM08        | 57,605  | 101,385 | 1                 |        | 1                 |
| Business Development Manager                               | SRM04        | 45,328  | 79,779  | 6                 |        | 6                 |
| Director of Development                                    | EXE03        | 73,210  | 126,601 | 1                 |        | 1                 |
| Manager of Special Districts& Programs                     | SRM03        | 42,844  | 75,405  | 1                 |        | 1                 |
| Office Assistant   | OPS03        | 17,236  | 27,557  | 1                 |        | 1                 |
| Senior Projects Manager                                    | SRM03        | 42,844  | 75,405  | 1                 |        | 1                 |
| Senior Business Development Manager<br>Commercial          | SRM04        | 45,328  | 79,779  | 1                 |        | 1                 |
| Senior Business Development Manager                        | SRM04        | 45,328  | 79,779  | 1                 |        | 1                 |
| Maritime<br>Senior Business Development Manager<br>Finance | SRM05        | 48,026  | 84,525  | 1                 |        | 1                 |
| Total  |              |         |         | 20                |        | 20                |

